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No Foreign Dissem



Communist Aid and Trade Activities in Less Developed Countries, April 1975

Secret

EF RP 75-15 May 1975

NATIONAL SECURITY INFORMATION Unauthorized Disclosure Subject to Criminal Sanctions

Classified by 018319
Exempt from general declassification schedule
of E.O. 11652, exemption category:
\$58(1), (2), and (3)
Autometically declassified on:
Date impossible to Determine

CONTENTS AND SUMMARY OF EVENTS (April 1975)

Page Note: A study of recent Soviet fisheries development in LDCs places Soviet aid allocations to these industries at more than \$115 million since 1959. Soviet aircraft sales were in the news during April; Peru will become the first Latin American country to receive military aircraft under a contract signed 25X1B helicopters. The Central African Republic ordered two passenger aircraft for civil use. Brazil was considering a Soviet offer of helicopters, and Burma inquired about Soviet military aircraft prices, MIG deliveries continued to Uganda and Egypt. A review of Communist trade with less developed countries in 1973 will be distributed to recipients of the monthly publication as a separate Research Publication. General Recent Developments in Soviet Fisheries Aid Since 1959, the USSR has pledged more than \$115 million in fisheries development assistance to 30 countries. Recent fisheries agreements have scressed the formation of joint fishing ventures and the provision of technical assistance, in contrast to earlier pacts that called for financing equipment and construction of onshore facilities. Africa USSR Sells Aircraft to the Central African Republic The CAR purchased two Soviet passenger-cargo aircraft at a cost of about \$2 million each. 4 The USSR and Mali signed contracts to go ahead with gold extraction at the Kalana mines-a site which the USS. has been prospecting for several

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COMMUNIST AID AND TRADE ACTIVITIES IN LESS DEVELOPED COUNTRIES April 1975

General

Recent Developments in Soviet Fisheries Aid*

Introduction

Since 1959 the USSR has concluded fisheries assistance agreements with 30 less developed countries (LDCs) and pledged approximately \$115 million to support fisheries development programs in LDCs (see Table 1). Most of this aid has been channeled to African and Middle Eastern states. Although initially the program was concerned with provision of equipment, in recent years it has emphasized technical and research support. Moscow also is seeking client states adjacent to major or potentially major fishing grounds. It hopes to establish joint companies that will provide a modicum of security for continued Soviet exploitation of marine resources throughout the world, regardless of future decisions that may emerge from Law of the Sea deliberations.

Recent Developments

Since 1973, Moscow has added two new clients, Argentina and Portugal, as fisheries assistance recipients. The amount of assistance will be determined after agreement is reached on the character of the projects, but a large part of the assistance certainly will be for technical services and training.

The USSR also has actively followed through on prior agreements with at least 14 nations, including assignment of approximately 1,000 fisheries personnel in LDCs. Among the most notable developments was the proposal to Indonesia in December 1974 to reestablish the Tisheries aid program abandoned in 1965. Moscow

Note: The substance of this publication has been coordinated with the Bureau of Intelligence and Research of the Department of State, with the Defense Intelligence Agency, and with the Agency for International Development. Comments and queries regarding this publication are welcomed. They may be directed to of the Office of Economic Research, Code 143, Extension 5291.

^{*} The classification of this article is Secret.

has offered not only trawlers, crews, and training but also help in developing port facilities.

Moscow encourages joint ownership of fishing companies and has approached at least 14 LDCs about such ventures (see Table 2). It has joint agreements with Egypt, Somalia, and South Yemen. Generally, these agreements provide for the following:

- The ships used are of Soviet origin and are leased to the firm or purchased by the LDC.
- Proceeds of the operation are used first to cover expenses of fishing operations, and any residual profits are then divided equally by the two parties.
- Ships used are jointly manned and are also used for training and research purposes.
- A portion of the catch is delivered to the LDC for local distribution, and the remainder is frozen and shipped to other markets.

Data on joint operations indicate that leasing and depreciation charges are inordinately high, limiting profitability.

Moscow's interest in joint venture arrangements reflects the uncertainties of pending decisions on a global Law of the Seas and the subsequent need for a buffer position. Moscow, in concert with the world's other major fishing nations, continues to push for inclusion of an optimum utilization clause* in any treaty defining a new Law of the Sea fishing regime. LDCs with embryonic fishing capabilities would be disadvantaged by such a provision; most at the outset would have to permit foreign fleets to operate in their coastal water to optimize their fishing activities through licensing arrangements, royalty payments, or joint ventures. The Soviets view the latter as the more secure and profitable position from which to operate.

Moscow's reliance on technical services as a major part of its assistance program emphasizes basic economic considerations. Technical assistance is critical to successful LDC fishing operations. It is less costly for Moscow to provide than

Achieving maximum sustainable yield over time, consistent with certain environmental and economic factors.

Table 1

Estimated Soviet Aid Extensions for Fisheries Development in Less Developed Countries January 1960 - April 1975

Table 2

Soviet Joint Fishing Venture Agreements with Less Developed Countries

		Recipient	Current Status
	Million US \$	Argentina	Letter of Intent
		Bangladesh	Under negotiation
Total	115.6		
Africa	47.0	Egy pt	Joint fishing venture under
Algeria	4.5		way in central Atlantic
Equatorial Guinea	N.A.		
Gambia	N.A.	Gambia	Under negotiation
Ghana	11.2		
Guinea	6.3	Indonesia	Offer
Kenya	N.A.		
Mauritania	Ν.Λ.	Iraq	Agreement signed
Mauritius	5.0		
Morocco	N.A.	Liberia	Offer under consideration
Senegal	6.7		
Sierre Leone	N.A.	Mauritania	Company formation
Somalia	9.8		approved in April
Sudan	2.0		
Tanzania	0.9	Mauritius	Offer pending
Tunisia	0.6		• •
Middle East	37,7	Morocco	Protocol signed
Egypt	7.0		9
Iran	6.3	Peru	Under negotiation
Iraq	11.0		_
North Yemen	7.8	Somalia	Joint fishing venture
South Yemen	5.6		in operation
Syria	N.A.		•
South and East Asia	12.1	South	Joint fishing venture
Bangladesh	8.0	Yemen	in operation
India	2.2		•
Indonesia	0.3	Sri Lanka	Negotiations in limbo
Pakistan	1.6		
Sri Lanka	N.A.		
Latin America	18.8		
Argentina	N.A.		
Chile ¹	17.0		
Peru	1.8		
Europe	N.A.		
Portugal	N.A.		

^{1.} Program has been discontinued.

is equipment or onshore facilities which it furnished heretofore. Technical assistance provides a higher return to Moscow in terms of fishing information as well as an immediate return in profits from the ventures. Since the planned expansion of Moscow's own fleet apparently is not being met, technical assistance in lieu of equipment transfers places no additional strain on the USSR's overloaded production capabilities.

The major fisheries centers have moved gradually southward in recent years, with important implications for fisheries aid and Soviet fishing in general. Moscow has used earlier fisheries aid to extend research on the southern reaches of the Indian, South Atlantic, and Pacific Oceans, where over the past 18 months new fisheries aid, including offers of joint ventures, has been extended. With the Soviet fishing fleet already topheavy in support ships and with the need for repair facilities closer to major fishing grounds, these joint ventures may well be the most economically feasible way for the USSR to expand its exploitation of the world's southern fisheries.

Prospects

Soviet fisheries aid is profitable and low cost and may be an important element in effective fisheries exploitation in the future. Joint ventures and technical assistance will continue to keynote the program, which will concentrate on recipients with access to lucrative fisheries areas.

Africa

USSR Sells Aircraft to the Central African Republic

The Central African Republic purchased two Soviet AN 24/26 passenger-cargo aircraft, following demonstration flights conducted in Bangui early in March. The cost of each plane probably was in the \$2 million range and undoubtedly required a substantial downpayment. Under the contract the USSR reportedly will install fuel supply depots at outlying airports in the CAR. (Secret No Foreign Dissem)

Soviet Gold Extraction in Mali

The USSR and Mali have signed a contract allocating \$5.7 million from earlier credits for production of gold at the Kalana mines — a site at which the USSR has been prospecting for several years. The new agreement provides for construction of wells, shafts, and, presumably, a processing plant. Annual output from the mine

is projected at 25,000 tons of ore initially, rising to 60,000 tons on completion of the second stage (estimated to cost an additional \$8.2 million). Capacity operation will yield about 1 ton of gold annually which has a current market value of about \$5 million. (Unclassified)

Communist Credits to Mozambique

A Soviet economic delegation arrived in Mozambique at the end of March to discuss economic cooperation, presumably a follow-up on Frelimo leader Machel's December trip to Communist countries. He was reported to have received firm pledges of assistance during his trip, which will be formalized into agreements after 25 June, when Mozambique becomes independent. Some \$25 million in aid was promised – \$10 million from the USSR, \$5 million from East Germany, and a total of \$10 million from Czechoslovakia, Hungary, and Poland. All of the prospective Communist donors but Hungary also agreed to provide military hardware and training support. (Secret No Foreign Dissem)

Soviet Military Construction Activity in Somalia

The USSR has resumed work on an ammunition plant northwest of Mogadiscio under an agreement concluded during President Podgorny's July 1974 visit to Mogadiscio. Moscow also is constructing a new airfield. Although only recently begun, the airfield could be operational by the end of the year, if the current rapid rate of construction is continued. The new facility should be able to accommodate jet fighter and transport aircraft. (Secret No Foreign Dissem)

Soviet MIG-21 Deliveries to Uganda 25X1B

Uganda Soviet MIG-21 fighters in April, bringing the number delivered thus far in 1975 The aircraft, ordered under a major arms accord concluded with the USSR last year, are the first supersonic planes in the Ugandan air force inventory. Moscow previously had supplied Uganda with a small number of MIG-17s. (Secret No Foreign Dissem)

25X1B

East Asia

Burmese Inquiry About Soviet Military Aircraft

In late April, Burma asked the Soviet military attache in Rangoon to provide prices, delivery schedules, and full technical data on several types of Soviet aircraft

(including fighters, transports, and helicopters). The information was to be used for a comparative study of replacement possibilities for aircraft currently in use by the Burmese air force. Burma last signed a military contract with the USSR in 1970, when a small amount of support equipment was ordered. (Secret No Foreign Dissem)

Europe

Portugal Negotiating an Aid Agreement with Moscow

The Soviet press reported in late April that negotiations were almost complete on economic aid to Portugal for an aluminum smelter and cement industry development. Lisbon also is interested in Soviet aid in coal mining and nuclear power generation. Earlier this year, Moscow and Lisbon signed a fisheries agreement under which the USSR will supply equipment and training to Portuguese fishermen. The terms and value of the Soviet aid proposals were not released. (For Official Use Only)

Latin America

Peru Buys First Soviet Military Aircraft

Following Peru's failure to reach agreement on aircraft purchases from the MI-8 helicopters from the USSR. 25X1B United States, Peru's army recently Although Moscow previously had supplied MI-8s to Peru for commercial use, the recent deal represents the USSR's first sale of military aircraft to any Latin American country. (Confidential No Foreign Dissem)

25X1B

The value of the new contract is roughly which includes some \$7 million for training, technical assistance, and spare parts. Each MI-8 reportedly costs about \$750,000, comparable to the price charged other developing countries. Moscow offered its usual generous repayment terms - a long-term credit to be repaid after three-year's grace at 3% interest annually. (Confidential No Foreign Dissem)

Training will be a major element in the agreement because the army has few qualified helicopter pilots. Some personnel already have begun a 15-week training program in the USSR, but both Lima and Moscow are uncertain that this short period of training will be sufficient. (Confidential No Foreign Dissem)

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The USSR hopes to follow the MI-8 deal with sales—passenger MI-6 helicopters. Since mid-1973, when Moscow first sold T-55 tanks and other ground equipment to Peru, it has tried to interest Lima in a wide range of military equipment. Until now, only land armaments have been sold. (Confidential No Foreign Dissem)

Near East and South Asia

Romanian President Tours Islamic States

Romanian President Ceausescu's mid-April visit to Pakistan, Jordan, and Tunisia produced new economic agreements with Amman and Tunis. Bucharest will increase its imports of Jordanian phosphates, conduct oil exploration, and build an oil refinery in Jordan on a joint venture basis. Romania also agreed to participate in agricultural projects and to study Jordan's request for vocational training schools. Details of these accords are to be worked out during the June meeting of their joint economic committee, established last year. (Confidential)

A joint communique with Tunisia mentions a Romanian agreement to participate in joint ventures in oil refining, water distribution, and agriculture. The two sides also signed an agreement to increase their trade above the \$14 million level of 1974. (Unclassified)

Moscow Pledges New Development Aid to Bangladesh

For the fourth consecutive year the USSR has provided large amounts of new aid to Bangladesh. A \$51 million agreement for Soviet assistance to development projects was signed in Moscow early in April. The credits, repayable over 15 years, including 3 year's grace, at 2% interest, are somewhat easier than those usually associated with Soviet agreements. (For Official Use Only)

Moscow has allowed \$7 million of the credits for commodities to finance local costs, a departure from standard practice. The rest of the credit – \$44 million – was allocated for constructing a cotton spinning mill, a gas liquefaction unit, an experimental cotton farm, and continued geological prospecting. Soviet aid pledges to Dacca now total approximately \$300 million, two-thirds of which was provided after Bangladesh's independence late in 1971. (For Official Use Only)

Greece Cancels Philippi Power Project

Greece has scrapped its plans for a power project at Philippi because of local farmer opposition. The original project was intended to use peat deposits at Philippi as fuel for three 125-megawatt steam power units to be provided by the USSR. About one-quarter of the equipment has arrived for the plant under an \$89 million contract signed in 1973. Alternative use of the equipment was altowed for in the original contract should plans for Philippi fall through. The equipment now may be diverted to a lignite-burning unit presently under discussion. (Unclassified)

Iranian-Soviet-West European Gas Contract Signed

The USSR, Iran, and a West European consortium have concluded a 23-year switch arrangement for the sale of natural gas to West Germany. Iran contracted to deliver 1.3 billion cubic feet of gas per day to the Soviet border beginning in 1981. The USSR will consume the gas in the Caucasus and, in turn, will deliver approximately 1.1 billion cubic feet of Soviet gas at the Western terminal. West Germany plans to use one-half of the gas and reexport the rest to Austria, Italy, and France. (Confidential)

Gas prices will be linked to the price of oil at the time of delivery. The West Europeans probably will pay Tehran directly in hard currency. The difference in volume between the Iranian and Soviet gas deliveries probably represents a transit fee to the USSR. (Confidential)

Iran will deliver the gas through a second pipeline to be built by Iran to the Soviet border. Compressors for the project will be purchased from the USSR, probably on a commercial basis. (Confidential)

Results of Iraqi Leader's Visit to Moscow

The increasing strains in Iraq's military relations with the USSR probably were a major issue of mid-April talks held in Moscow by Iraq's Saddam Husayn. Baghdad appears to be displeased with the performance of its Soviet MIG-21s. Iraq reportedly has canceled some if its Soviet military contracts and in at least one instance refused to accept a delivery of Soviet military cargo. There is no indication that these differences were resolved during the April meeting. (Secret No Foreign Dissem)

Iraq's dissatisfaction with the volume of Euphrates River waters flowing from Syria undoubtedly was discussed in the mid-April talks. Moscow apparently refused

to play an active role in settling the dispute between the two maje; Soviet aid clients. Last year, the USSR attempted to mediate the dispute at the technical level, but Soviet recommendations on division of water were rejected by both Syria and Iraq. Husayn's visit also was designed to reduce Soviet-Iraqi tensions caused by Iraq's growing preference for Western materials and expertise. An agreement on the peaceful uses of atomic energy was signed, but details were not announced. (Confidential)

Iraq Signs Economic Protocols with East European Countries

The seventh session of the joint Iraqi-Bulgarian economic committee meeting ended with the signing of a protocol on the uses of some \$23 million still outstanding under credits provided in 1967 and 1970. Most of the aid will go for food production and processing. The two sides also signed an agreement to increase trade turnover to \$140 million annually. Crude oil as in the past probably will bulk large in Iraq's exports to Bulgaria. In 1974, Sofia took \$50 million worth of Iraqi oil. (Secret)

A similar meeting with East Germany led to an agreement to increase activity under East Germany's \$84 million 1969 credit to Iraq. A new 5-year trade agreement was signed, as well as an oil agreement. In 1974, East Germany agreed to import 40,000 b/d of Iraqi oil during 1974-76, and the new agreement probably set the price and delivery schedules for 1975. (Secret No Foreign Dissem)

In addition, Hungary signed an agreement to build poultry farms in Iraq at a total cost of \$145 million. Financing arrangements were not announced. (Unclassified)

OTHER ACTIVITIES

Economic

Africa

General, Soviet Foreign Minister Kosygin is scheduled to visit Libya and Tunisia in May. (Confidential)

Algeria. The Algerian Minister of Agriculture traveled to China at the invitation of Chinese officials, probably to discuss further Chinese assistance to agricultural and forestry development. China is providing limited agricultural assistance under a \$50 million aid agreement. (Unclassified)

Gambla. President Jawara is scheduled to visit China in Jane to discuss allocation of the \$16 million Chinese credit extended earlier this year. Peking has tentatively agreed to finance road construction, agricultural development, a hospital, and a sports complex. (For Official Use Only)

Guinea, Guinea's Minister of Mines and Geology announced in April that the USSR is to build a hydroelectric complex and to assist in establishing a new bauxite mine and aluminum plant at Gaoual, near the Equatorial Guinea border. This is the first indication that the USSR was considering financing a second aluminum project in Guinea. There is no evidence that a formal agreement has been signed on these projects. (Confidential)

Under the Soviet-Guinean trade protocol for 1975, Guinea will substantially increase bauxite exports to the USSR from the Soviet-financed Kindia complex. In April, bauxite exports from Kindia reached one million tons. (Unclassified)

Libya. A Romanian deputy minister of foreign trade was in Tripoli to discuss the establishment of joint projects in Arab and African countries. (Unclassified)

L'byan Prime Minister Jallud signed agreements on long-term trade and econonic and industrial cooperation during a visit to East Berlin in April. No details were announced. (Unclassified)

Morocco. A Chinese mission composed of experts in equipment and industrial machinery was in Casablanca to explore possibilities of sales to industrialization projects in Morocco. (Unclassified)

The Czech Minister of Foreign Trade arrived in Casablanca on 26 April. (Unclassified)

Togo. During April, China agreed to provide agricultural equipment valued at \$0.5 million as a grant. A similar gift of equipment worth \$0.4 million was made in December 1973. (For Official Use Only)

Tunisia. Bulgaria and Tunisia signed a protocol calling for Bulgarian assistance to an agricultural complex in Matior to produce grain, vegetables, and livestock. (Unclassified)

The Tunisian Prime Minister traveled to Peking in April to discuss a speedup in implementation of a \$40 million credit extended by China in 1972. The two sides agreed to begin construction of an irrigation canal, already surveyed by the

Chinese last year, and on the provision of 1,000 rail cars to Tunisia's national railway. The only disbursements under the credit to date have been commodities to cover local costs of Chinese doctors working in Tunisia, (For Official Use Only)

East Asia

Laos. The USSR signed as agreement to provide food, textiles, and medicine to Laos, presumably under an agreement negotiated in Moscow earlier this year. The value of the assistance was not specified. (Unclassified)

Singapore. Six Chinese technicians arrived in Singapore to consult with a local shippard on the construction of two oil drilling rigs for China. When construction of the rigs gets under way, Chinese technicians will be trained in Singapore. (Secret No Foreign Dissem)

Latin America

Brazil. The Director of China's National Chemical Export and Import Corporation, accompanied by two advisers, arrived in Brazil to study the Brazilian market for chemicals, especially paints, varnishes, and pharmaceutical products. China is attempting to increase exports to help correct a runaway trade deficit with Brazil. In 1973, China imported almost \$95 million worth of Brazilian agricultural products, but Chinese sales were negligible. (Unclassified)

The Soviet firm Aviacksport was offering MI-8 helicopters to a group of Brazilian businessmen for \$1 million each. Terms included 15% down and 2 years' grace followed by 5-year repayment at 3.8%. These terms are less favorable than those of a Peruvian contract signed in April to purchase MI-8s. (Secret)

Guyana. On 20 April, Georgetown announced that an economic and technical cooperation agreement, negotiated during the March visit of Prime Minister Burnham to Romania, had been signed. Romania will assist mineral exploitation, hydropower, cotton farms, and wood processing plants. The announcement made no mention of the extent of Romania's financial commitment to the projects. (Unclassified)

Peru. During an April visit, an East German delegation headed by the Director of Foreign Trade discussed possible economic assistance for projects totaling \$100 million. The offer includes German participation in the textile, metallurgical, and printing industries. Lima's response to the offer is not known. (Unclassified)

Near East and South Asia

Bangladesh, East Germany and Bangladesh signed a new barter agreement on 24 April for trade of about \$11 million through June 1976. The agreement is the third between the two countries. (Unclassified)

India. The USSR has agreed to ship 1.2 million tons of petroleum products to India this year, a slight increase over the previous year's level. Indian sources report that petroleum products imports from the USSR in 1975 will save the equivalent of almost \$1.25 million in foreign exchange. (Unclassified)

Nepal. The Soviet ambassador recently donated approximately \$28,000 worth of medical supplies for use in the hospital being constructed with Soviet assistance. (Unclassified)

South Yemen. The USSR completed a radio transmitting station and a model farm in South Yemen during April. (Unclassified)

Syria. Syria and East Germany signed a long-term trade and an economic and technical agreement in Damascus on 10 April. The provisions of the agreements were not revealed. (Unclassified)

The Soviet Black Sea shipping line has opened a new regular route to Syria to facilitate growing trade and aid activities between the two countries. (Unclassified)

United Arab Emirates. An eight-member Chinese trade delegation began a tour of Bahrain and the United Arab Emirates in late April. (Unclassified)

Military

Africa

Tanzania. A Chinese ship docked in Dar es Salaam early this year to deliver a consignment of ground forces equipment and quartermaster supplies destined for Tanzania and Zambia. (Secret No Foreign Dissem)

Near East and South Asia

25X1B

Egypt. The USSR delivered MIG-21s to Egypt in April,

25X1B

the number of these aircraft sent to Cairo since Soviet arms

25X1B 25X1B
shipments to Egypt were resumed in February. Other Soviet jet fighter aircraft delivered to Egypt in 1975 MIG-23s SU-7s. (Secret No Foreign Dissem)

Syria. A Soviet military delegation led by General Kulikov, the Chief of the General Staff of the Soviet Aimed Forces, visited Damascus in late April for discussions with the Syrian Defense Minister on the USSR's military aid program. (Unclassified)